

**Assembly Committee on Revenue** and Taxation

Spending on Autopilot: A Review of California's Tax Expenditure Programs

February 22, 2023

#### **CDTFA Overview**

#### CDTFA administers 39 tax and fee programs

Alcoholic Beverage Tax **Bradley Burns Uniform Local Sales** and Use Tax California Tire Fee California Electronic Cigarette Excise Tax **Cannabis Taxes Childhood Lead Poisoning Prevention** Fee **Cigarette & Tobacco Products Licensing Program Cigarette & Tobacco Products Tax Cigarette Tax Stamp Program Covered Electronic Waste Recycling** Fee **Diesel Fuel Tax Emergency Telephone Users (911) Surcharge and Local Charges Energy Resources (Electrical)** 

Surcharge

**Hazardous Waste Activity Fee Hazardous Waste Disposal Fee Hazardous Waste Environmental Fee Hazardous Waste Facility Fee Hazardous Waste Generation and Handling Fee Integrated Waste Management Fee** (Solid Waste & Wood Waste) **International Fuel Tax Agreement** (IFTA) and **Interstate User Diesel Fuel Tax Jet Fuel Tax Lead-Acid Battery Fees Lithium Extraction Excise Tax Lumber Products Assessment** Marine Invasive Species (Ballast Water) Fee **Motor Vehicle Fuel Tax Natural Gas Surcharge** 

**Occupational Lead Poisoning Prevention Fee** Oil Spill Prevention and Administration Fee & Oil Spill Response Fee Sales Tax Tax on Insurers The Home Protection for Seniors, Severely Disabled, Families, and Victims of Wildfire or Natural **Disasters Act (Proposition 19)** Timber Yield Tax Transactions and Use Taxes **Underground Storage Tank** Maintenance Fee **Use Fuel Tax Use Tax** Water Rights Fee



#### Sales and Use Tax

#### Sales and Use Tax Rate

Rate	Jurisdiction	Purpose
3.6875%	State	General Fund
0.25%	State	General Fund
0.50%	State	Local Public Safety Fund
0.50%	State	Local Revenue Fund (health and social services)
1.0625%	State	Local Revenue Fund 2011
1.25%	Local (Bradley Burns)	0.25% County Transportation/1.00% City/County Ops.
Total: 7.25%	State/Local	Total Statewide Base Sales and Use Tax Rate



#### Sales and Use Tax

#### **Local Sales and Use Tax Allocation**

 Sales and use taxes are allocated to cities and counties based on a complex set of rules.

#### **District Taxes**

- Add-on to base sales and use tax rate
- Fund local public services and infrastructure
- In fiscal year (FY) 2021-22, CDTFA administered 379 district taxes



#### Other Taxes and Fees

# Allocated to funds specified in legislation for purposes such as:

- Road and highway maintenance
- Emergency services
- Natural resource preservation
- Social services
- Healthcare



# **Tax Expenditures**

#### **Credit – Offsets tax liability**

Example: Main Street Small Business Tax Credits

### **Exemption – Exception to tax imposition**

 Example: Manufacturing and Research and Development Equipment Exemption

#### Exclusion – Excluded from tax base

 Examples: Certain cash discounts, charges for installation labor, admission charges, and sale of securities



# **Tax Expenditures**

Category	Description	Amount
Necessities of Life	Food Products	\$9.8 billion
Necessities of Life	Gas/Electricity/Water/Steam	\$6.2 billion
Necessities of Life	Prescription Meds/Medical Devices	\$5.2 billion
Industry Benefit	Manufacturing/R&D	\$343 million
Industry Benefit	Motion Picture/Production Services	\$158 million
Industry Benefit	Farm Equipment/Machinery	\$147 million
Value-Based	Delivered Meals to Elderly/Disabled	\$138 million
Value-Based	Recycled Feedstock/Advanced Manufacturing and Transportation	\$89 million
	(Partial List)	



## Tax Expenditures

#### **Partial Exemptions**

- Manufacturing and research and development (3.9375%)
- Farm equipment and machinery (5%)
- Gasoline (5%) the reduced sales tax rate is offset by an increased excise tax rate per gallon
- Teleproduction or other postproduction service equipment (5%)
- Diesel fuel used in farming activities or food processing (5%)
- Timber harvesting equipment (5%)
- Racehorse breeding stock (5%)
- Zero-emission transit bus (3.9375%)
- Zero-emission motor vehicle (3.9375%)
- Diesel fuel temporary partial exemption Oct 1, 2022 Sep 30, 2023 (3.9375%)



## **Audit Program**

# Presence of an audit program encourages voluntary compliance

- Goal to collect no more and no less than tax owed
- Concentrate on those most likely to have compliance issues
- Improving analytics with machine learning to identify reporting errors
- Testing new approaches, letter campaigns and desk audits for greater efficiency, early intervention, and lower taxpayer burden



#### **Questions?**

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